BEFORE NANCY KEENAN, SUPERINTENDENT OF PUBLIC INSTRUCTION
STATE OF MONTANA

\* \* \* \* \* \* \* \* \* \*

JAMES NELSON, and ANGIE NELSON, )

Appellants,

OSPI 196-91

Vs.

TRUSTEES OF ABSAROKEE SCHOOL DISTRICT NO. 52-C,

DECISION AND ORDER

Respondents.

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## STATEMENT OF THE CASE

This matter is an appeal from the decision of the Stillwater County Superintendent dismissing the appeal of James Nelson for lack of jurisdiction.

On May 1, 1991, James Nelson, through his attorney, Mark Errebo, appealed the February 11, 1991 decision of Absarokee School District No. 52-C to revoke credits of Angie Nelson, the minor daughter of James Nelson. The county superintendent accepted the appeal and issued an order May 10, 1991 setting a hearing date for the appeal. In a subsequent order dated May 14, 1991, she ordered the parties to "show cause why this appeal should not be dismissed for failure to file within the allotted time." On May 17, 1991, she vacated the hearing date and ordered the attorneys "to submit briefs or citations of authority on the issue of the sufficiency of the notice of appeal and timeliness

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of the filing."

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The county superintendent on June 7, 1991, ordered dismissal of the appeal due to insufficiency of the notice of appeal. She did not reach the issue of timeliness.

## DECISION AND ORDER

The Superintendent of Public Instruction has jurisdiction to hear this appeal in accordance with section 20-3-107, MCA. Having reviewed the record and the briefs of parties, this Superintendent reverses the decision of the county superintendent and remands the matter for further hearing and consideration in accordance with this opinion.

## OPINION

The only issue on appeal to this Superintendent is the sufficiency of the notice of appeal before the county superintendent. The issue of timeliness and the merits of the matter were argued in briefs, but as the county superintendent did not make findings on timeliness and the merits of the case have not been heard, these issues are not before this Superintendent.

ARM 10.6.105 sets forth the requirements of a notice of appeal to the county superintendent. The "notice of appeal" filed by Nelson was in the form of a letter from the legal representative of the Nelsons addressed to the county superintendent.

The letter states:

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Ms. Terry Miller Superintendent of Schools Stillwater County Columbus, MT 59019

This letter is to request that a hearing be scheduled before you as soon as possible regarding the appeal of decision of the Absarokee School Board to revoke the credits of Angie Nelson for Fall Semester 1990.

As a result of that decision Ms. Nelson has been suspended from the track team because the loss of credit made her ineligible under the Montana High School Association rules. She therefore requests that you make a preliminary ruling that her credits have not been officially revoked until her right of appeal has been exhausted, thereby enabling her to participate in track school and other activities until determined that the action of the school board was Being that Ms. Nelson is suffering ongoing proper. hardship and prejudice as a result of her recent suspension, she prays for your prompt attention to this

I will represent Ms. Nelson at the appeal on the grade revocation as well as any preliminary hearing regarding her eligibility for sports. Thank you.

> Sincerely, /s/ Mark T. Errebo

It is apparent that the notice filed does not meet the exact letter of the requirements for contents of the notice as set out in the administrative rules. However, one must keep in mind the purpose of pleadings -- that of notice. The key to pleading is whether or not the notice of appeal provides the necessary information to inform the parties and the hearing officer of the allegations and other information necessary.

The letter signed by Mr. Errebo, the legal representative of

the party, provides the matter asserted -- that of the decision of the trustees revoking credits of the named party, Angie Nelson. There is no citation to a controlling statute since what is clearly being appealed is a decision based on a board policy. Mr. Errebo should have asserted the contested case jurisdiction of the county superintendent and provided a caption. Courts have repeatedly said that the purpose of the administrative complaint is to give the responding party notice of the charges and that the notice is adequate in the absence of a showing that a party was misled.

I do not find that any prejudice or manifest injustice will result from excusing the technical deficiencies in the notice. Preference should be to decide matters on the merits and not penalize a party with the literal interpretation of the administrative rules.

The county superintendent is ordered to set this matter for hearing and take evidence based on testimony or affidavits to determine if circumstances were such as to excuse the failure to file in a timely manner. Based upon that determination, she shall dismiss the action or proceed to hear it on the merits.

DATED this 14 day of January, 1992.

Nancy KEENAN Keenan

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## CERTIFICATE OF SERVICE

THIS IS TO CERTIFY that on this 14th day of January, 1992, a true and exact copy of the foregoing DECISION AND ORDER was mailed, postage prepaid, to the following:

Mark T. Errebo Attorney at Law P.O. Box 1716 Billings, MT 59103

Laurence R. Martin FELT, MARTIN, FRAZIER & LOVAS, P.C. 450 Hart-Albin Building Billings, MT 59103-2558

Teresa R. Miller Stillwater County Supt. Box 1098 Columbus, MT 59019

Scott Campbell
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Office of Public Instruction

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